



**BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE STATE OF CALIFORNIA**

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**Order Instituting Rulemaking Regarding
Policies, Procedures and Rules for the
California Solar Initiative, the Self-
Generation Incentive Program and Other
Distributed Generation Issues.**

**Rulemaking 06-03-004
(Filed March 2, 2006)**

**COMMENTS OF PACIFIC GAS AND ELECTRIC COMPANY ON THE
PROPOSED DECISION ADDRESSING COMMUNITY CHOICE
AGGREGATION NET ENERGY METERING SERVICE OPTION**

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February 4, 2008

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I. INTRODUCTION

In accordance with Rule 14.3 of the California Public Utilities Commission's (Commission) Rules of Practice and Procedure, Pacific Gas and Electric Company (PG&E) respectfully submits these comments on Commission President Michael R. Peevey's Proposed Decision (PD), *Order Addressing Community Choice Aggregation Net Energy Metering Service Option*, dated January 15, 2008. PG&E supports many aspects of the Proposed Decision and appreciates the opportunity to comment and offer revisions. Overall PG&E appreciates that the PD specifies that the Community Choice Aggregator (CCA) is responsible for credits and charges for the energy portion of net metered CCA customer bills while the utility provides charges and credits for Transmission and Distribution (T&D)^{1/} when applicable to the specific form of net energy metering (NEM), i.e., for solar or small wind generator net metering. To help ensure smooth application of CCA net metering, PG&E

^{1/} Net metering under the statute (CA PUC section 2827) governing solar and small wind generation includes all retail rate components including generation and non-generation components. Non-generation components currently include distribution, the rate reduction bond memorandum account (RRBMA), transmission, transmission rate adjustments, reliability services, the fixed transition amount (FTA), public purpose programs (PPP), nuclear decommissioning, competition transition charges, the energy cost recovery amounts and the DWR bond. In these comments, "T&D" charges or credits refers to the netting of all applicable non-generation components on NEM customer bills.

proposes several specific edits to the ordering provisions of the PD. In summary PG&E urges modifications to:

- Help ensure that billing protocols are consistent for both bundled and CCA customers.
- Specify that Renewable Energy Credit (REC) treatment should be consistent for bundled customers and CCA net energy metered customers.
- Reflect that net metered credits/charges are calculated *monthly*, along with a true up to determine what the customer owes for the relevant period, typically 12 billing months.
- Confirm that customer payments for generation charges, not credits, are forwarded from the utility to the CCA, and,
- Confirm CCA responsibility for generation credits for their net metered biogas and fuel cell customers.

II. DISCUSSION

PG&E is generally supportive of the net metering program for CCA customers outlined in the PD whereby the CCA is responsible for generation charges and credits and the utility is responsible for T&D credits and charges when applicable.^{2/} However, PG&E urges several revisions to the proposed ordering paragraphs to help ensure consistency and alleviate any ambiguity regarding the calculation of credits and charges for CCA net metered customers.

A. Billing Protocols for CCA NEM and Bundled Service NEM Should be Comparable

PG&E agrees that it is important to have in place billing mechanisms for CCAs to support net metering for their customers comparable to the net metering utilities provide to bundled customers. However, as currently drafted, portions of the billing requirements in the Proposed

^{2/} Only CCA net metered customers with solar generators up to 1 MW or wind generators up to 50 kW will receive T&D credits from their utility for exports to the grid from their utility.

Decision are inconsistent with the billing requirements applicable to the utilities bundled service customers. To maintain the required consistency, PG&E is recommending the following changes:

Point 1 of Ordering Paragraph 1, currently states:

“The CCA will inform the utility of the CCA generation rate applicable to any applicable NEM bill credits. The CCA will be responsible for the applicable generation-related bill credit structure associated with this service option and providing the CCA customer-generator with the applicable generation-related bill credit.”

While this description is correct for the treatment of any generation rate component-related *credits* under PG&E’s “rate-ready billing” option, it should be clarified to state that the same generation rate would be applicable to any *charges* for the customer-generator’s net-energy consumption on a monthly basis. The ordering language also should be augmented to include “bill-ready billing,” the only billing option common to all three utilities. Under bill-ready billing, the CCA is responsible for calculating its own monthly generation rate component charges or credits and sending the amount to the utility for consolidation on the customer’s bill. To ensure consistency with treatment for bundled customers, we suggest the following edits:

“The CCA will inform the utility of the CCA generation charges or credits applicable to NEM CCA customer-generators. The CCA will be responsible for the applicable generation-related bill credit structure associated with this service option and providing the CCA customer-generator with the applicable generation-related bill credit. For utilities offering rate-ready billing, the generation rate component provided by the CCA will be used to calculate the applicable bill charges or credits.”

B. Confirm that CCA and Bundled Customers Enjoy the Same REC Ownership

The Commission established in Decision (D.) 07-01-018 that net metered customers retain Renewable Energy Credit (REC) ownership. This issue was raised by the Solar Parties and by PG&E in comments on the original CCA net metering proposal but is not addressed in the PD.^{3/} PG&E urges the Commission to reconsider and include this issue. In keeping with the Commission determination that bundled and CCA net metered customers should enjoy similar opportunities, the Commission should specify in this decision that CCA net metered customers receive the same REC ownership benefit as their bundled counterparts. PG&E urges the Commission to add the following new language to ordering paragraph one:

“CCA net metered customers should enjoy the same Renewable Energy Credit (REC) ownership as bundled net metered customers.”

C. Net Metered Bills Are Calculated Monthly, With an Annual True Up

Another nuance in net metering is that credits and charges are calculated *monthly* and then carried forward to an annual true up. Point 2 of Ordering Paragraph 1 currently states:

“At the end of every 12-month period, the utility shall calculate the difference between electricity supplied through the electric grid and the electricity generated by the CCA customer-generator and fed back to the electric grid and a credit amount based upon the CCA’s generation rate and the utility’s transmission and distribution rates.”

Additional language is needed so that this ordering paragraph is consistent with the way bills are calculated for the various types of net metered customers.^{4/} Under the utilities’ NEM tariffs, which cover solar and wind installations up to 50 kW, bills for all NEM customer-generators are calculated on a monthly basis and are typically reconciled in an annual true-up process to ensure the

3/ See, PD Footnote 7.

4/ See, CA PUC Section 2827(h)(2)(C) and CA PUC Section 2827.9(e)(2).

customer-generator is credited (generation and/or T&D, as applicable) up to the amount of energy charges accumulated over the relevant period.^{5/} CCA customer-generators using solar and small wind generators would receive generation credits/charges from the CCA and T&D credits/charges from the utility. Customers using biogas, fuel cell technologies, and wind generators sized over 50 kW to 1 MW would receive only a generation credit from the CCA and would pay monthly for all T&D charges just like their bundled net metered counterparts. Only generation (kWh) charges for these customers are trued up on an annual basis. To make sure that CCA net metering is consistent with net metering for bundled customers, PG&E suggests the following revision:

“At the end of every 12-month billing period, the utility and/or the CCA shall complete an annual true up of all charges and credits calculated monthly, consistent with the appropriate net energy metering tariff for the type of generator selected by the customer. Credits and charges will be based upon the CCA’s generation (kWh) rate and the utility’s transmission and distribution rates, as applicable.”

D. Customer Payments for Generation Following the Annual True Up, If Any, Should be Transmitted to the CCA Consistent with Rule 23 Q

Net metering customers may offset charges for energy drawn from the grid with credits for exports over a 12 month period. Point 3 of Ordering Paragraph 1 currently reads:

“The credit related to the CCA customer-generator’s power will be paid annually by the utility to the CCA as set forth in each utility’s Rule 23.Q, which describes the payment and collection terms between the serving utility and a CCA customer.”

This needs modification because customer payments, not credits, flow from the utility to the CCA.

5/ PG&E’s net metering tariffs use the terms annual “true up” and annual “reconciliation” interchangeably.

The utility is responsible for sending the CCA the customer's payment for any generation charges remaining after the annual true netting monthly generation (kWh) charges and credits is completed.

The last point of Ordering Paragraph 1 should be revised to state:

“Any net positive balance related to generation charges that are collected from a NEM eligible CCA customer-generator will be paid annually by the utility to the CCA, where applicable, and as set forth in Rule 23.Q for PG&E and SCE and Rule 27.Q for SDG&E, which describes the payment and collection terms between the serving utility and a CCA customer.”

E. Since the CCA Provides Biogas and Fuel Cell Generators With Generation Credits, This Should be Part of Ordering Paragraph 2

Finally, PG&E appreciates that language was added confirming that biogas and fuel cell customer generators receive only generation (kWh) rate component credits for exports to the grid. Ordering Paragraph 2 currently states:

“Biogas and fuel cell generators and wind generators with capacity of more than 50 kW but less than 1 MW receive only the generation component of the rate as credit.”

To ensure there is no ambiguity about the treatment of these generation credits, PG&E recommends adding language to reiterate the CCA's obligation:

“Biogas and fuel cell generators and wind generators with capacity of more than 50 kW but less than 1 MW receive only the generation component of the energy charge of the rate as credit consistent with the utilities' NEM service to their bundled customer-generators. The CCA is responsible for providing the CCA customer-generator with the applicable generation-related bill credit.”

III. CONCLUSION

PG&E appreciates the opportunity to provide these comments and looks forward to working with the Commission on the successful implementation of the CCA net metering program.

Dated this 4th day of February, 2008 at San Francisco, California.

Respectfully submitted,

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CERTIFICATE OF SERVICE BY ELECTRONIC MAIL

I, the undersigned, state that I am a citizen of the United States and am employed in the City and County of San Francisco; that I am over the age of eighteen (18) years and not a party to the within cause; and that my business address is Pacific Gas and Electric Company, Law Department B30A, Post Office Box 7442, San Francisco, CA 94120.

On the 4th day of February 2008, I served a true copy of:

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DECISION ADDRESSING COMMUNITY CHOICE AGGREGATION NET ENERGY
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by electronic service to the e-mail addresses for the parties listed on the official service list for R.06-03-004.

I certify and declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Executed on this 4th day of February, 2008 at San Francisco, California.

/s/

PAMELA J. DAWSON-SMITH

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Total number of addressees: 336

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Total number of addressees: 336

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